Application Town of Sunderland Community Preservation Fund

Submit to: Sunderland Community Preservation Committee (CPC)
Sunderland Town Offices — 12 School St. — Sunderland, MA 01375
This application is to be submitted to the Town of Sunderland's Community Preservation
Committee (CPC) no later than February 23, 2017 to be considered in Fiscal Year 2017.

Please complete all sections of the application. If a particular section is not applicable, please note that.

Applicant Name / Organization: Town of Sunderland

Address: 12 School Street, Sunderland, MA 01375

Contact Person: Sherry Patch, Town Administrator

Phone: 413-6651441 Email: Townadmin@townofsunderland.us

Project Name: 120 North Main Street Senior Affordable Housing Development Project

CPA Category: Check the category of your project in the appropriate white space below. <u>You must check a minimum of one category</u>, but may identify more than one category, if applicable. For more information on CPA funding categories, please refer to the "Allowable Spending Purposes" chart in the Application Packet Appendix or at <u>www.communitypreservation.org</u>.

	Open Space	Historic Resources	Recreational Land	Community Housing
Acquire				
Create				Х
Preserve		×		
Support				
Rehabilitate/ Restore		×		

Project Finances

Total Project Cost	CPA Funds Requested	Matching Funds	Match Percent of Total
\$10,408,418 est.	\$100,000	\$ 10,308,418	% 99

Project Parcel Data

Assessor's Map Number	Assessor's Lot Number	Deed Book Number	Deed Page Number
5	83 & 84	1207	539

Attach separate sheet if more than one lot/parcel/deed book/deed page number.

Attach a copy of the Assessor's Map(s) with the parcel outlined (if appropriate for your project)

Project Description

- All of the following MUST be answered in the space provided.
- Applications will be returned as incomplete if all relevant requested information is not provided.
- Include supporting materials and exhibits as necessary.
- Please refer to the Sunderland CPC Guidelines while completing this application.

Describe the project.

Development of a Senior Affordable Housing Project at 120 North Main Street.	

Goals: What are the goals of the proposed project?

- Promote residential infill near downtowns and town centers
- Provide housing options for elder and disabled populations
- Increase rental housing stock

• Who will benefit and why?

The benefits of the proposed development would be significant. Sunderland and the region are in need of affordable senior housing. Affordable housing for seniors is not readily available in Sunderland. This development would be in an area within walking distance of a grocery store, the library, town offices, and restaurants. Additionally, the Pioneer Valley Transit Authority (PVTA) provides bus transportation to Sunderland and the surrounding area seven days per week. The Town of Sunderland Housing Production Plan (update 2015) projects that the town's senior population will more than double between 2010 and 2030, and grow to 22% of the total town population. Accordingly, all of the new housing demand by 2030 falls within the senior age category. As members of the "baby boom" generation pass 65, greater attention is needed to meet their housing needs. This growth in senior population will have dramatic implications on the demand for housing. The development of elderly housing in Sunderland will begin to address this overwhelming need. The Town has a documented shortage of affordable housing and is working to provide additional units to meet that need. Impacts at the local and regional level will be positive.

How will success be measured?

- 1. The project will be considered successful when all units are occupied by qualified families.
- 2. By the degree in which the development reflects the character and historical integrity of the town.
- 3. Financial success will mean that the project is self-sufficient in the need for investment

• Community Need:

How does the project fulfill the CPC vision for projects and specific goals, as outlined in the Guidelines for Proposals? Explain how this project addresses needs identified in existing Town plans (such as the Open Space and Recreation Plan, Community Development Plan, Housing Plan, etc.).

The proposed project at 120 North Main Street is consistent with the Town's 2015 Housing Production Plan which identifies a goal of achieving 10% of housing stock identified as affordable. Pursuing the development of affordable housing at 120 North Main Street is one of four top housing strategy priorities identified in the plan. The development of affordable senior rental housing has been determined to be the Town's greatest need.

How does the community benefit from this project? Is there broad resident benefit?

The positive impacts of the proposed development would be significant. Sunderland and the region are in need of affordable senior housing. Affordable housing for this population is not readily available in Sunderland. This development would be in an area within walking distance of a grocery store, the library, town offices, and restaurants. Additionally, the Pioneer Valley Transit Authority (PVTA) provides bus transportation to Sunderland and the surrounding area seven days per week. The Town of Sunderland Housing Production Plan (update 2015) projects that the town's senior population will more than double between 2010 and 2030, and grow to 22% of the total town population. Accordingly, all of the new housing demand by 2030 falls within the senior age category. As members of the "baby boom" generation pass 65, greater attention is needed to meet their housing needs. This growth in senior population will have dramatic implications on the demand for housing. The development of elderly housing in Sunderland will begin to address this overwhelming need. The Town has a documented shortage of affordable housing and is working to provide additional units to meet that need. Impacts at the local and regional level will be positive

• What issues and concerns has the community raised about this project?

Concerns have been expressed regarding wetlands, potential building height and loss or alteration of the existing house.

Community Support:What is the nature and level of support?

In October 2014, the Board of Selectmen appointed the 120 North Main Street Committee to study the feasibility of the site for the development of an elderly housing project. The immediate charge of the committee was to issue RFP's for a Site Feasibility Study and a Market Study that was funded with a Community Development Block Grant (CDBG). An RFP was prepared for the site feasibility study and Berkshire Design was engaged to conduct the study. An RFP for the Market Study was prepared and LDS Consulting Group was engaged to conduct a Supply and Demand Analysis, which was completed in May 2015. Public Forums held in October and November 2015 showed continued community support for the development of affordable senior housing at the site. At the Special Town Meeting in September 2016 residents voted to transfer the care, custody and control of the property to the Board of Selectmen for community housing purposes, and further authorized the Board of Selectmen to convey said parcel for community housing and to accept an affordable housing restriction on the property.

- Attach letters of support from any Town boards or committees, community groups, or abutters.
- Budget:

Insert a budget that shows the total cost of the project and all relevant budget categories (i.e. purchase price, construction costs, personnel, equipment, supplies, revenues, etc.). If third-party services are required, please submit at least one estimate from an eligible service provider.

See Attached Estimated Project Budget

- Funding:
 - Identify the amount of other (non-CPA) matching funds committed for this project.
 Sources include private, federal, state or local government, grants, or any other sources.

Funding Source	Amount	Type of Contribution (cash in-kind, etc.)	Purpose
Preliminary Project Budget Attached			
 in the table above Are any of these f contribution of se 	e. unds in-kind contribution ervices or property, dona	anization providing a fina ons? (In-kind contributio ated equipment, building	ns can be defined as a s or land, or donated
supplies.) If yes, o	lescribe how the value o	of the in-kind contributio	n was derived.
		-	
_		nsuccessful) already mad ted to the Town Capital I	
• Timeline:			
 Timeline: Insert a schedule for projects tasks and completing the 	•	cluding a timeline for star	ting and ending ma

See Timeline attached.

• Implementation:

Project Manager Contact Information (if other than the applicant) Project Manager Daytime Phone **Evening Phone** Email What qualifications does the Project Manager have to implement this project? Maintenance: If ongoing maintenance is required, who will be responsible for it?

• Maintenance Budget:

How will it be funded?

Year Two	Year Three	Year Four	Year Five	
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Site Documentation:

Attach documentation that you have control over the site, such as a Purchase and Sale Agreement, Option, or Deed.

Project Documentation:

Attach any applicable engineering plans, architectural drawings, site plans, and other relevant renderings.

Other Information:

Attach any additional information that might benefit the CPC in consideration of this project.

TO THE BEST OF MY KNOWLEDGE AND BELIEF, ALL DATA IN THIS APPLICATION ARE TRUE AND CORRECT. THE DOCUMENT HAS BEEN DULY AUTHORIZED BY THE INDIVIDUAL OR GOVERNING BODY OF THE APPLICANT.

Signature of Authorized Representative

2/14/17 Date

Print Name

120 North Main Street Affordable Senior Housing RFP

Summary of Sunderland Affordable Senior Housing Proposal submitted by Rural Development, Inc.

Development Team

Developer: Rural Development, Inc. (RDI)

Fran Pheeny, Executive Director

Bruce Hunter, Infrastructure Specialist

A non-profit 501(c)(3) corporation based in Turners Falls, MA. Established in 1990, RDI has developed 10 affordable housing projects containing a total of 247 affordable housing units in Franklin County.

Project Manager: Valley Community Development Corporation (Valley CDC)

Laura Baker, Real Estate Project Manager

Joanne Campbell, Executive Director

Valley CDC, in its capacity as sub-contractor to RDI, will carry out the day-to-day tasks associated with project development.

Property Manager and Asset Manager: Franklin County Regional Housing and Redevelopment Authority (HRA)

Mark Fortier, Property Management

Tracy Miner, Asset Management

HRA currently manages more than 250 units of affordable housing in Franklin County, including 119 units of affordable senior housing.

Service Provider: LifePath, Inc. (formerly Franklin County Home Care Corporation)
LifePath will provide on-site congregate meals and case management for senior residents. LifePath has been serving seniors and persons with disabilities in Franklin County since 1974.

Architect: Austin Design, Inc.

Tom Chalmers, Massachusetts Registered Architect

Based in Colrain, MA with 23 years of experience, including five affordable housing developments in western MA (two for RDI).

Civil Engineer / Landscape Architect: Berkshire Design Group (BDG)

Peter Wells, principal

BDG is a multi-purpose firm with site design, civil engineering, and landscape architectural services in house. BDG completed the feasibility study and conceptual site plans for the 120 N. Main property for the Town of Sunderland.

Development Overview

- The proposed project consists of 34 units of affordable senior rental housing, with 4 units
 located in the existing house and 30 units in a newly constructed building. The proposed
 bedroom mix is 31 one-bedroom units, and 3 two-bedroom units. All units, except 2 within the
 existing house, will use universal design and be handicapped accessible.
- The exterior appearance of the existing house will be preserved to the greatest extent feasible.

 An addition to the rear of the house is proposed.
- The barn-like structures favored by the Town have been carried into the proposed project, and maintain approximately the same foot-print and overall dimensions. Dormers have been added to allow additional units on the 3rd floor without changing the overall height or massing of the structures. The new building also contains a common kitchen, dining and lounge areas, library, fitness room, laundry room, and offices for the property manager and service provider. It is expected that a slab on grade foundation will be used to conserve costs and in response to wet soil conditions and suspected high ground water. A small basement may be installed under the main entry area to house the mechanical room for the elevator and to provide storage.
- 1.5 parking spaces have been provided per unit, for a total of 51 spaces. The existing driveway for the house will remain, providing 2 parking spaces for units in the house.
- The likely use of federal funds for the project will trigger a National Environmental Policy Act (NEPA) environmental review. (See separate excerpt regarding Environmental Requirements and Construction Management Plan as it Relates to Isolated Wetlands)
- The Developer, in coordination with the Town, will seek permission from DHCD for local preference at this project, up to the 70% limit set by DHCD.
- The project budget assumes an additional contribution of \$100,000 in Sunderland CPA funds. In addition, the Proposal suggests a 99-year ground lease instead of an outright sale of the property.
- The timeline for the project shows final closing and lease-up of units by fall 2020.

C. Project Financing and Financial Analysis

Included in this section are:

1. A pre-development budget showing all projected sources to be used through permitting and approvals, and securing necessary Project financing, as well as expected uses of funds.

Assumptions: We assume that the Phase I Environmental Site Assessment does not reveal any environmental hazards.

Although not a budget line, we assume that the Developer provides some funds to the Project for cash flow, i.e. on occasion pays expenses that are then reimbursed through the CEDAC Predevelopment Loan.

Note: The One Stop application does not include a pre-development budget, so there is no One Stop application format for this type of budget.

2. A construction and development budget showing all sources and uses of funds

A Budget Summary Sheet is provided that gives a financial overview of the Project. This is followed by detail sheets for sources and uses. The form of these budgets mimics the One Stop application budget.

Assumptions: At this stage, construction cost estimates are based upon a square foot construction cost. If selected by the Town, an early task for the Development Team will be to advance plans sufficient to obtain an accurate professional cost estimate for the Project.

We assume an additional contribution of \$100,000 in Sunderland CPA funds. We expect this Project will be eligible for consideration by the Sunderland CPA in the following categories: Community Housing, Historic Preservation (for work on the house at 120 North Main Street), and general funds. The amount in the Sources that is shown for Sunderland CPA funds is \$345,000. This includes the CPA funds used to purchase the property combined with the projected \$100,000 additional contribution.

LIHTC revenue has been assumed at a rate of \$.95 per \$1 credit.

3. A 20-year operating budget

Assumptions: The operating budget is based up actual operating costs for affordable senior housing currently managed by HRA in Franklin County.

The budget includes trending levels recommended by DHCD (rents at 2% per annum and expenses at 3% per annum). Due to this adverse trending, by year 20 cash flow is minimal, showing that the Project does not have sufficient cash flow to support permanent debt.

Sunderland Senior Housing: Predevelopment Budget

Sources CEDAC Initial Feasibility Loan CEDAC Predevelopment Loan	\$15,000.00 \$153,300.00
Developer Equity	\$10,000.00
Valley CDC, WIHED Deferred Fees	\$15,000.00
Total Sources	\$193,300.00
Expenses	
Environmental:	4
Phase I Environmental Site Assessment	\$2,500.00
Hazardous Materials Assessment - Existing House	\$1,100.00
Soil Test Pits, & Soils Analysis	\$3,000.00
Design Services:	
Architectural (schematic phase)	\$40,000.00
Engineering (75% plans) & Storm Water Mngmnt Plan	\$35,000.00
Professional Cost Estimate	\$1,200.00
Legal Expenses	\$45,000.00
Market Study	\$5,000.00
Traffic Study	\$2,500.00
Housing Development Consulting Services	\$45,000.00
Permit and Application Fees	\$12,000.00
Printing, Copies, Mailing, Misc.	\$1,000.00
Total Expenses	\$193,300.00

Sunderland Senior Ho	ousing									
Sponsur/Developer:										
Total Number of Units	PROJECT D	ATA	2	7			UNIT M	IX		
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Commercial Square Footage			20,23	10,000	y # of! 30%		% of Units	,	Bedrooms	
Parcel Size			65,00		50%		₹ 249 ₹ 249		I	3
Number of Parking Spaces			TBD		60%	18			2	
Assessors Parcel Number			71515		Total	34		Q	3	
Number of Stories:	3	Zoning:		Project Base					Total	3
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Survey & Permits	0.7%	2,147	73,000		50% Medi				0	* < 0 .10
Financing Costs	3,1%	9,445	321,140		50% Medi 50% Medi) 15	936	168,48
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TOTAL DEV COSTS	100%	306,130	10,408,418		50% Medi		836	3	1,123	40,42
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Sunderland CDBG			
HSF	1,000,000		
MAHTE	1,000,000		
FHLB			
HE	1,000.000		
Deferred Dev Fee			
Total Soft Debt	3.345,000		

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E. Implementation Plan and Timetable

1. Following this narrative is a proposed Implementation Plan / Timetable with key Project milestones. Many activities will take place simultaneously in order for the Project to move forward at the desired pace. The timetable shows that the Developer can proceed with initial funding applications (specifically CPA and Federal Home Loan Bank) within 9 months of the Town's selection of the Developer.

The milestone that has the most potential for variation from the timetable is receiving financing from DHCD through the State's "One Stop" funding round. The attached timetable assumes that an application is made when the Project is "ready to proceed" which is a requirement to be competitive at the State level and that it is then funded. However, even when "ready to proceed" and worthy projects are submitted to DHCD, there is such a high level of demand for resources that it is not unusual for a project to have to re-submit a second time to receive funding. This can mean an added year until project implementation.

- 2. Approvals and Permits that will be required for this Project include:
 - ✓ Project Eligibility Letter (DHCD)
 - ✓ Comprehensive Permit (Sunderland ZBA)
 - ✓ Orders of Conditions (Sunderland Conservation Commission)
 - ✓ Storm Water Management Permit
 - ✓ Finding of "No Adverse Impact" (Mass Historic Commission)
 - ✓ Environmental Assessment and Finding of No Significant Impact (DHCD / HUD)
 - ✓ Typical Local Construction Permits including: Driveway Permit, Building Permit,
 Plumbing, Electrical, and HVAC Permits, Elevator Permit, and any other permits local
 officials may require
- 3. The schedule for securing approvals is included in the Implementation Plan / Timetable that is attached.
- 4. Zoning waivers are anticipated as identified below:

Allow multiple dwellings on one lot (Section 125-5 B)
Allow fewer than 2 parking spaces / dwelling unit (Section 125-7 B(1))
Allow Less than 140' of frontage (Section 125-5 E)

Allow a building height greater than 35' (Section 125-5 E). The height of the proposed new building is estimated to be 44' to the top of the main roof; 48' to the top of the tower.



Allow a lot size smaller than minimum for the number of dwelling units (Section 125-5 E)

Wetlands Requirements:

We expect to seek and obtain approval via Orders of Conditions from the Sunderland Conservation Commission to: replicate approximately 12,280 sf of isolated wetland on the site; manage on-site storm-water according to a proposed storm-water management plan; and implement erosion control measures during construction and after construction until the site is stabilized. DEP consent will also be needed for the Orders of Conditions.

5. Completion of the proposed development within two years of the recording of the deed from the Town to the developer is achievable. This assumes that the transfer of property takes place, as stipulated in the RFP, after all permits have been received and all financing has been secured. Please refer to attached Implementation Plan / Timetable for the anticipated schedule.

Implementation Plan / Timetable

Program Addington	Expected	Projected
Project Milestone	Duration of Task	Completion Date
RDI Selects Development Team	30 days	November 1, 2016
Prepare and Submit Proposal to Town	60 days	January 13, 2017
Town Selects Developer	30 days	February 15, 2017
Prepare and submit application to Sunderland CPC	14 days	February 23, 2017
Apply for CEDAC Initial Feasibility Assessment Loan	2 days	March 1, 2017
Complete Phase I Environmental Site Assessment	21 days	March 31, 2017
Complete Hazardous Materials Assessment of House	21 days	March 31, 2017
Dig test pits and complete soils analysis (for storm- water planning and geotechnical data for building design)	1 day	April 15, 2017
Approval of CEDAC IFA Loan		April 15, 2017
Complete schematic designs	45 days	May 15, 2017
Complete Traffic Study, as needed	14 days	May 15, 2017
Prepare request for Project Eligibility Letter (PEL); submit to DHCD	30 days	May 15, 2017
Obtain professional cost estimate	21 days	June 7, 2017
DHCD Review of PEL, Site Visit, and Issuance of PEL	45 days	June 30, 2017
Prepare Notice of Intent; submit to Sunderland ConCom	14 days	June 30, 2017
Prepare Comprehensive Permit Application and submit to Sunderland ZBA	30 days	July 15, 2017
Consult with SHC and MHC; obtain approvals	45 days	July 31, 2017
ConCom issues Orders of Conditions	60 days	August 30, 2017
Prepare Application and Submit to Federal Home Loan Bank	60 days	September 15, 2017
ZBA Hearings for Comprehensive Permit	120 days	November 15, 2017
ZBA issues permit for Project	30 days	December 15, 2017
Prepare and Submit Pre-Application to DHCD for spring 2018 One Stop Funding Round	14 days	December 15, 2017
Funding Award from Federal Home Loan Bank		December 31, 2017

DHCD approves Project for Submission	30 days	January 15, 2018
Obtain Preliminary Commitment Letters from Funders: construction loan, LIHTC	30 days	January 15, 2018
Select General Contractor for Project; GC prepares cost estimate for construction	30 days	February 15, 2018
Prepare and Submit One Stop Funding Application to DHCD	60 days	March 15, 2018
Funds awarded by DHCD	120 days	July 15, 2018
Complete construction and site plans; enter into contract with GC	90 days	October 15, 2018
Prepare for, and close on, DHCD funds	180 days	January 15, 2019
Transfer of title to property from Town to Developer with affordable housing deed restriction (or ground lease with affordable housing restriction)	30 days	January 15, 2019
Apply for and obtain construction-related permits	30 days	February 14, 2019
Construction Begins		March 1, 2019
Market Project, screen in-coming applications	270 days	November 15, 2019
Lottery for Tenant Selection		December 15, 2019
Construction Period	365 days	March 1, 2020
Certificate of Occupancy Issued	14 days	March 15, 2020
Lease-Up of Units to Achieve full Occupancy	180 days	September 15, 2020
Final Closing with Funders—sustained occupancy	90 days	December 15, 2020

D. Conceptual Design Drawings

This section includes 11" x 17" plans:

1. A Site Plan is attached that shows the entry way, driveway, parking layout, building locations, storage locations (if applicable), and trash management.

As has been discussed previously, we do not anticipate a need for a storage location on site, except perhaps a small gardening shed near the location of the raised garden beds. This assumes that property management is able to store needed supplies in a basement area. Should a basement not be possible due to high ground water or cost, we will propose a location for a larger storage / supply location, likely within or attached to, the new structure.

Trash and recycling will be managed by on-site dumpsters, located as shown on the plan.

The connection between the development and public utilities (water and sewer) is shown on the site plan.

2. Elevations

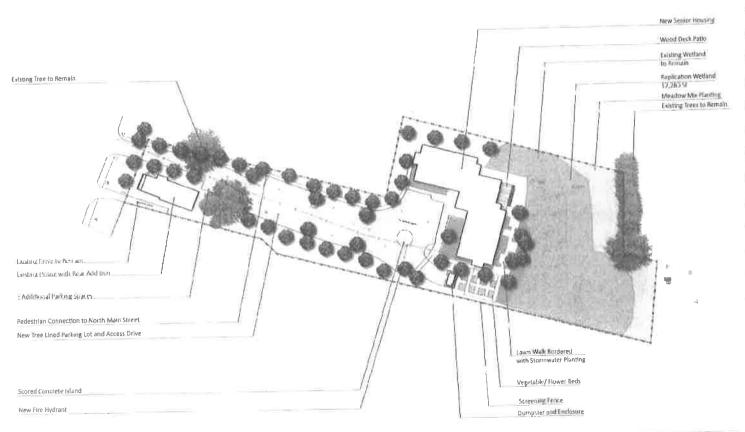
We are pleased to provide perspective (rather than 2-dimensional) elevations, which better illustrate how the new building will actually appear.

3. Typical unit floor plans

Typical unit floor plans are provided for units within the new building (one-bedroom and two-bedroom units). Units are fully dimensioned and include sample furniture lay-outs to show how residents might occupy these units. Kitchens are equipped with a full-size refrigerator, wall oven, stove-top, dishwasher, and small food pantry. Bathrooms are shown with fully accessible fixtures, including roll-in showers, as well as a linen closet. In addition, floor plans for the new building have been provided for each level. The first floor level shows the location of various proposed common spaces.

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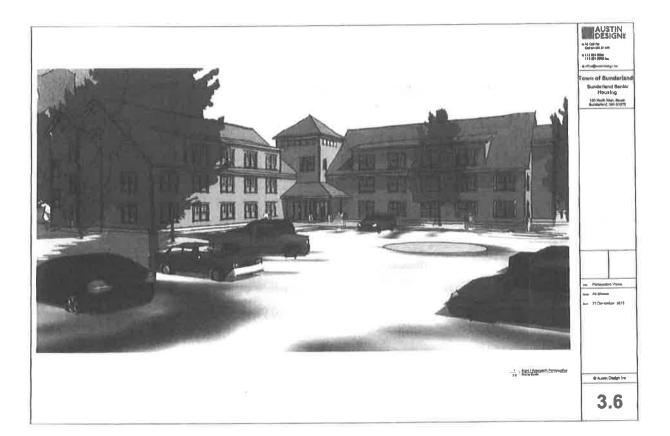
A conceptual floor plan for the existing house renovation is provided. It shows how the main building might be renovated to create one upper floor one-bedroom unit and one ground floor one-bedroom unit. Enlarging the size of the current extension on the building rear might allow for two additional one-bedroom units. The appearance of the house from North Main Street will be preserved.



SUNDERLAND SENIOR HOUSING STUDY BUILDING TEST FIT 120 Main Street, Sunderland, Massachusetts

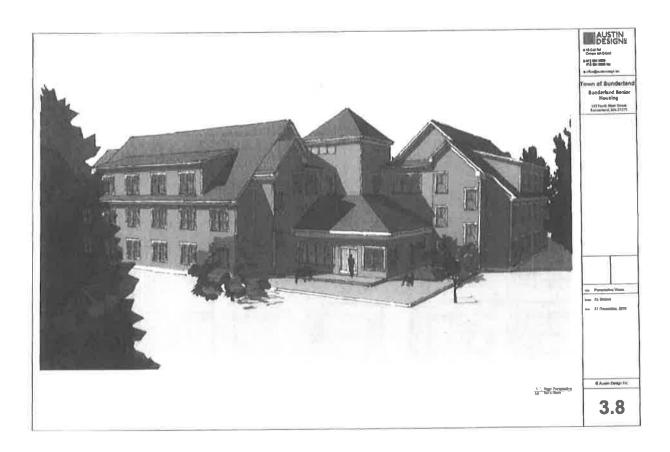








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